

FEDERAL BUREAU OF INVESTIGATION
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FEDERAL BUREAU OF INVESTIGATION

MAR 3 1942

U. S. DEPARTMENT OF JUSTICE

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Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

JEL:RMB

July 31, 1939

MEMORANDUM FOR MR. E. A. TAMM

While in telephonic contact with Commander Nixon of the Office of Naval Intelligence, I asked him what instructions the field offices of Naval Intelligence were under relative to the transmission of investigative reports to the field offices of the Bureau. He endeavored to evade the question by stating that whenever it was believed that the information they obtained would be of interest to our field offices, they forwarded that data directly to us. When being pressed, he advised that he believed that 90% of the data they obtain would not be of interest to us.

I pointed out to Commander Nixon the desirability of centralizing such information and that the complementing of certain information which the Office of Naval Intelligence may obtain with data in our possession may, in many instances, avoid duplication of investigative efforts on the part of both agencies as well as bring out significant evidence bearing upon the possible espionage activities of a certain individual. Commander Nixon stated that he believed this procedure a good idea and that he would see if such instructions could be issued to the front office of O.N.I.

Respectfully,

J. E. Lawler
J. E. LAWLER

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191
JUL 31 1939
60

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

September 6, 1939

EAT:LCJ

2:30 P.M.

MEMORANDUM FOR THE FILE

In regard to the Attorney General's statement to the President requesting an Executive Order concerning the centralization of authority in Espionage and similar matters under the Federal Bureau of Investigation, I called Judge Holtzoff of the Department and asked him for a brief summary of the contents of this statement.

Judge Holtzoff advised that the statement was drawn up on the basis of the Bureau's memorandum, and is in brief as follows:

That the Attorney General was requested by the President to instruct the Federal Bureau of Investigation to take charge of all matters relating to Sabotage and similar matters. That in order to do this in a comprehensive manner it is necessary that it be correlated and centralized; therefore, all police officials and other law enforcement officers are requested to communicate to the nearest representative of the F.B.I. any information coming to them relating to these matters.

I advised Judge Holtzoff that I will send someone to him for a copy of this statement immediately.

E. A. Tamm

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FEDERAL BUREAU OF INVESTIGATION

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U.S. DEPARTMENT OF JUSTICE

ADDRESS REPLY TO
"THE ATTORNEY GENERAL"
AND REFER TO
INITIALS AND NUMBER

DEPARTMENT OF JUSTICE

WASHINGTON, D. C.

April 8, 1940.

MEMORANDUM FOR HONORABLE J. EDGAR HOOVER,
DIRECTOR, FEDERAL BUREAU OF INVESTIGATION

In response to your inquiry of April 2,
you are advised that violations of Executive
Orders No. 8381 and No. 8382, signed by the President
on March 22 and 25, 1940, respectively, are within
the investigative jurisdiction of the Federal Bureau
of Investigation.

Matthew McGuire
Matthew F. McGuire,
The Assistant to the Attorney General.

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Honolulu 28 4-15-40

FEDERAL BUREAU OF INVESTIGATION	
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C O P Y

EXECUTIVE ORDER

DEFINING CERTAIN VITAL MILITARY AND NAVAL INSTALLATIONS
AND EQUIPMENT

WHEREAS Section 1 of the Act of January 12, 1938, 52 Stat. 3, provides:

"That, whenever, in the interests of national defense, the President shall define certain vital military and naval installations or equipment as requiring protection against the general dissemination of information relative thereto, it shall be unlawful to make any photograph, sketch, picture, drawing, map, or graphical representation of such vital military and naval installations or equipment without first obtaining permission of the commanding officer of the military or naval post, camp, or station concerned, or higher authority, and promptly submitting the product obtained to such commanding officer or higher authority for censorship or such other action as he may deem necessary. Any person found guilty of a violation of this section shall upon conviction be punished by a fine of not more than \$1,000 or by imprisonment for not more than one year, or by both such fine and imprisonment."

NOW, THEREFORE, by virtue of the authority vested in me by the foregoing statutory provisions, and in effectuation of the purposes of the said act of January 12, 1938, I hereby define the following as vital military and naval installations or equipment requiring protection against the general dissemination of information relative thereto:

1. All military or naval installations and equipment which are now classified, designated, and marked under the authority or at the direction of the Secretary of War or the Secretary of the Navy as "secret," "confidential," or "restricted," and all military or naval installations and equipment which may hereafter be so classified, designated, and marked with the approval or at the direction of the President, and located within:

(a) Any military or naval reservation, post, arsenal, proving ground, range, mine field, camp, fort, yard, station, district, or area.

(b) Any defensive sea area heretofore or hereafter established and existing under authority of Section 44 of the United States Criminal Code, as amended by the Act of March 4, 1917, 39 Stat. 1194 (U.S.C., title 18, sec. 96).

(c) Any airspace reservation heretofore or hereafter established and existing under authority of Section 4 of the Air Commerce Act of 1926 (44 Stat. 570, U.S.C., title 49, sec. 174).

(d) Any naval harbor closed to foreign vessels.

(e) Any area required for fleet purposes.

(f) Any commercial establishment engaged in the development or manufacture of military or naval arms, munitions, equipment, designs, ships or vessels for the United States Army or Navy.

2. All military or naval aircraft, weapons, ammunition, vehicles, ships, vessels, instruments, engines, manufacturing machinery, tools, devices, or any other equipment whatsoever, in the possession of the Army or Navy, or in the course of experimentation, development, manufacture, or delivery for the Army or Navy, which are now classified, designated, and marked under the authority or at the direction of the Secretary of War or the Secretary of the Navy as "secret," "confidential," or "restricted," and all such articles, materials, or equipment which may hereafter be so classified, designated, and marked with the approval or at the direction of the President.

3. All official military or naval books, pamphlets, documents, reports, maps, charts, plans, designs, models, drawings, photographs, contracts, or specifications, which are now marked under the authority or at the direction of the Secretary of War or the Secretary of the Navy as "secret," "confidential," or "restricted," and all such articles or equipment which may hereafter be so marked with the approval or at the direction of the President.

FRANKLIN D. ROOSEVELT

THE WHITE HOUSE
March 22, 1940

(No. 8381)

C O P Y

EXECUTIVE ORDER

AMENDMENT OF EXECUTIVE ORDER NO. 8234 OF SEPTEMBER 5, 1939,
PRESCRIBING REGULATIONS GOVERNING THE PASSAGE AND CONTROL OF VESSELS
THROUGH THE PANAMA CANAL IN ANY WAR IN WHICH THE UNITED STATES IS
NEUTRAL

By virtue of the authority vested in me by section 9 of title 2 of the Canal Zone Code, approved June 19, 1934, Executive Order No. 8234 of September 5, 1939, prescribing regulations governing the passage and control of vessels through the Panama Canal in any war in which the United States is neutral, is hereby amended by adding thereto, immediately following paragraph numbered 2 thereof, a new paragraph numbered 3 reading as follows:

"3. Possession of cameras on board vessels; photographing from vessels. While on board any vessel in transit through the Panama Canal, no person shall (a) have or remain in possession of any camera, or (b) make any photograph, sketch, picture, drawing, map, or graphical representation of any of the locks of the Panama Canal, or of any portion of any such lock, or of any area within or adjacent to any such lock, or of any object or structure within or upon any such area, without first obtaining the permission of the Governor of The Panama Canal, and promptly submitting the product obtained to the Governor for such action as he may deem necessary. The master of every vessel that transits the Panama Canal, (a) shall prior to the beginning of each transit cause all cameras on board such vessel, or which are brought on board by embarking passengers, or otherwise, to be collected and delivered to him, and shall retain the said cameras in his possession, in a secure and inaccessible place, until the disembarkation of the original possessors thereof or until the transit through the Canal is completed, and (b) shall during such transit take such further action, in cooperation with the Canal authorities, as may be necessary to prevent the making, by any person on board such vessel in the waters of the Canal Zone, of any photograph, sketch, picture, drawing, map, or graphical representation which is forbidden by this paragraph; but these provisions shall not apply with respect to any person who has obtained permission as provided in this paragraph. Any person who shall violate any provision of this paragraph shall be punishable as provided in section 9 of title 2 of the Canal Zone Code."

FRANKLIN D. ROOSEVELT

THE WHITE HOUSE
March 25, 1940

April 2, 1940

I am attaching hereto copies of ~~Executive Orders~~
Number 8381, signed by the President of the United States on
March 22, 1940, and Number 8382, signed by the President on
March 25, 1940, by virtue of the authority vested in him
under Section 1 of the Act of January 12, 1938, 52 Statute
3, in which he has defined certain vital military and naval
installations and equipment requiring protection against the
general dissemination of information relative thereto and
regulating the passage and control of vessels through the
Panama Canal in any war in which the United States is
neutral.

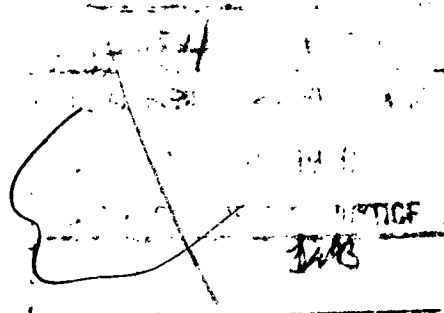
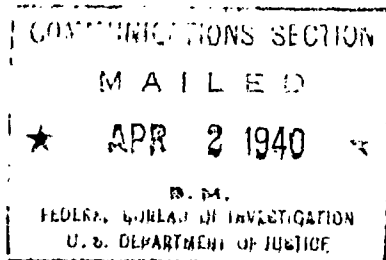
I shall appreciate being advised at your earliest opportunity whether these Executive Orders come within the investigative jurisdiction of this Bureau.

Very truly yours,

John Edgar Hoover
Director

Enclosure

Mr. Tolson _____
Mr. Nathan _____
Mr. E. A. Tamm _____
Mr. Clegg _____
Mr. Ladd _____
Mr. Coffey _____
Mr. Egan _____
Mr. Glavin _____
Mr. Harbo _____
Mr. Hendon _____
Mr. Lester _____
Mr. McIntire _____
Mr. Nichols _____
Mr. Pennington _____
Mr. Rosen _____
Mr. Quinn Tamm _____
Pers. Files _____
Airm. Files _____
Tour Book _____
Mr. Tracy _____
Miss Gandy _____



LIB:MK April 15, 1940

~~66-5424-1254~~
AIR MAIL - SPECIAL DELIVERY
PERSONAL AND ~~CONFIDENTIAL~~

Special Agent in Charge
Honolulu, Hawaii

Dear Sir:

With reference to your Naval radiogram of March 27, 1940, relative to the Associated Press Dispatch of March 26, 1940, indicating that the President of the United States had signed an Executive Order under the authority granted him under Section 1 of the Act of January 12, 1938, I am attaching hereto copies of Executive Orders Number 8381 and Number 8382, signed by the President of the United States on March 22 and 25, 1940, respectively, which may be of interest to you.

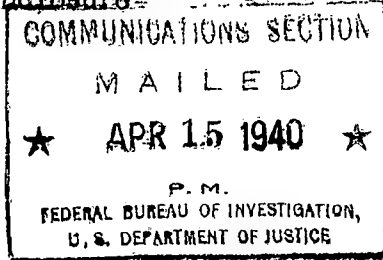
Mr. Matthew F. McGuire, The Assistant to the Attorney General, has advised that violations of these Executive Orders come within the investigative jurisdiction of the Bureau.

I wish to further inform you the Bureau contemplates advising the field of the signing of the two Executive Orders in question, as well as of certain amendments to the Espionage Statutes by Bulletin in the near future.

Very truly yours,

John Edgar Hoover
Director

Inclosure-



Mr. Tolson _____
Mr. Nathan _____
Mr. E. A. Tamm _____
Mr. Clegg _____
Mr. Ladd _____
Mr. Coffey _____
Mr. Egan _____
Mr. Glavin _____
Mr. Harbo _____
Mr. Hendon _____
Mr. Lester _____
Mr. McIntire _____
Mr. Nichols _____
Mr. Pennington _____
Mr. Rosen _____
Mr. Quinn Tamm _____
Pers. Files _____
Adm. Files _____
Tour Room _____
Mr. Tracy _____
Miss Gandy _____

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FEDERAL BUREAU OF INVESTIGATION

MAR 3 1942

U. S. DEPARTMENT OF JUSTICE

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Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.
May 29, 1940

EAT:JJW

Mr. Tolson.....
Mr. Nathan.....
Mr. E. A. Tamm.....
Mr. Clegg.....
Mr. Glavin.....
Mr. Ladd.....
Mr. Nichols.....
Mr. Rosen.....
Mr. Tracy.....
Miss Gandy.....

MEMORANDUM FOR THE DIRECTOR

I am attaching hereto a revised memorandum concerning the proposed division of duties between the Military Intelligence, the Office of Naval Intelligence and the Federal Bureau of Investigation. This memorandum has been revised in accord with the views expressed by you to Mr. Tolson concerning the matter and the individual views of Mr. Tolson, Mr. Clegg and Mr. Nathan.

The recommendation that there be drawn up a program for policing and if necessary closing the Mexican border has been withdrawn. It is the opinion of Mr. Tolson, Mr. Clegg and Mr. Nathan that a memorandum should be addressed to the Attorney General, pointing out that some action should be taken towards the drawing up of such a program, the assigning of the responsibility for it to some agency and suggesting that it might possibly be a matter to be discussed at a Cabinet meeting.

Respectfully,

[REDACTED] E. A. TAMM

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CLEGG	GLAVIN
LADD	NICHOLS
ROSEN	TRACY
GANDY	

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May 31, 1940

PERSONAL AND
CONFIDENTIAL

Honorable Adolf A. Berle, Jr.
Assistant Secretary of State
Department of State
Washington, D. C.

My dear Mr. Berle:

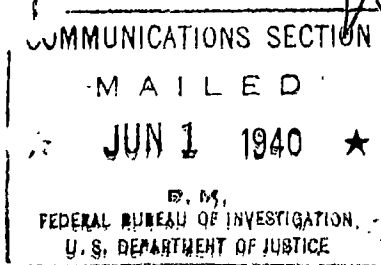
I am transmitting herewith an outline of our discussion of problems of mutual interest during the conference in my office today. Attached to this memorandum and marked Exhibit "A" is the memorandum which I read to you and in which I set forth several suggested studies for the consideration of the interested agencies. As I indicated at our discussion today, I believe it highly desirable that we agree upon some program for the working out of these studies at the earliest possible date.

Sincerely yours,

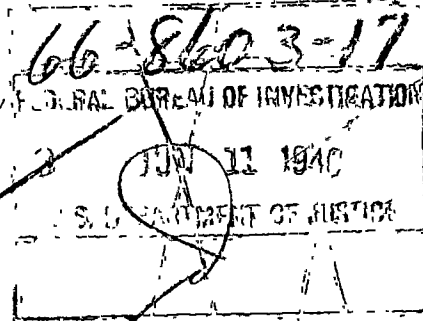
J. Edgar Hoover

Enclosures

BY SPECIAL MESSENGER



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FEDERAL BUREAU OF INVESTIGATION

MAR 3 1942

U. S. DEPARTMENT OF JUSTICE

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DATE 4/2/86 BY [redacted]~~

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DATE 4/2/86 BY [redacted]~~

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ON 4/2/86

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EAT: HA

May 31, 1940

PERSONAL AND

CONFIDENTIAL

Dear Admiral Walter S. Anderson
Director
Office of Naval Intelligence
Navy Department
Washington, D. C.

My dear Admiral:

I am transmitting herewith an outline of our discussion of problems of mutual interest during the conference in my office today. Attached to this memorandum and marked Exhibit "A" is the memorandum which I read to you and in which I set forth several suggested studies for the consideration of the interested agencies. As I indicated at our discussion today, I believe it highly desirable that we agree upon some program for the working out of these studies at the earliest possible date.

Sincerely yours,

RECORDED

J. Edgar Hoover

Enclosures

BY SPECIAL MESSENGER

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JUN 15 1940

U. S. DEPT. OF JUSTICE

COMMUNICATIONS SECTION

MAILED

JUN 1 1940

F. M.

FEDERAL BUREAU OF INVESTIGATION

U. S. DEPARTMENT OF JUSTICE

EAT:AI

June 10, 1940

PERSONAL AND
CONFIDENTIAL

Rear Admiral Walter S. Anderson
Director, Naval Intelligence
Navy Department
Washington, D. C.

My dear Admiral:

I am transmitting herewith
an outline of our discussion of problems of
mutual interest during the conference held
in my office on June 3, 1940.

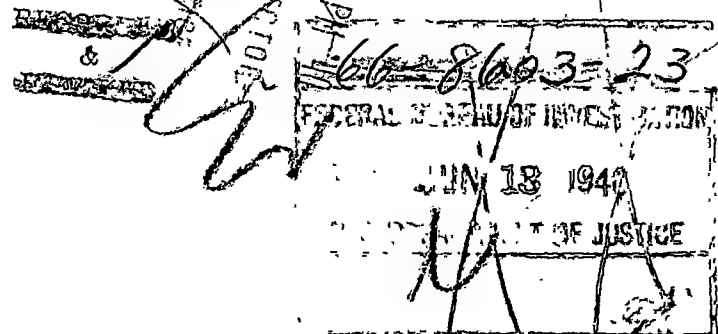
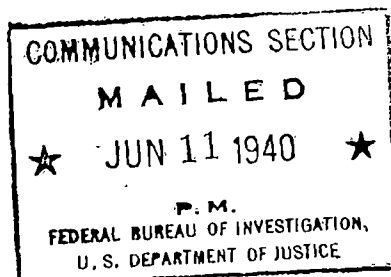
Sincerely yours,

J. Edgar Hoover

Enclosure

BY SPECIAL MESSENGER

Mr. Tolson _____
Mr. Nathan _____
Mr. E. A. Tamm _____
Mr. Clegg _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Hendon _____
Mr. Nichols _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____



66-8603-23

Confidential

June 5, 1940

MEMORANDUM

In accord with the Presidential directive of June 26, 1939, we the undersigned affix our signatures hereto in consummation of this agreement of the definition of the jurisdiction to be exercised by the agencies concerned in the investigation of matters of interest to the national defense.

It is the consensus of opinion that the provisions of paragraph III do not establish an adequate coverage of cases in this category in the foreign field and accordingly we are taking appropriate steps to make a further study of this matter.

Sherman Miles
Brigadier General Sherman Miles
Assistant Chief of Staff
G-2, War Department

Walter S. Anderson
Rear Admiral Walter S. Anderson
Director, Naval Intelligence
Department

John Edgar Hoover
Director
Federal Bureau of Investigation
U. S. Department of Justice

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FBI Info

6/9/40

Copy to NSA - 8/1/66

EAT:DS

June 19, 1940

Brigadier General Sherman Miles
Assistant Chief of Staff
G-2, War Department
Washington, D. C.

Personal and
Confidential

Dear General Miles:

I am transmitting herewith an outline of
the matters discussed at the conference held in
my office on June 11, 1940, concerning national
defense matters.

Sincerely yours,

J. Edgar Hoover

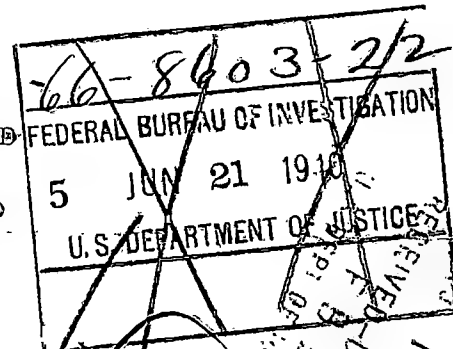
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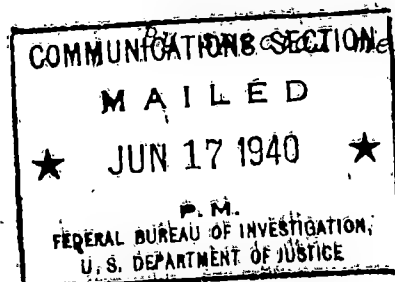


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messenger

Mr. Tolson _____
Mr. Nathan _____
Mr. E. A. Tamm _____
Mr. Clegg _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

Handwritten: "I am transmitting herewith an outline of the matters discussed at the conference held in my office on June 11, 1940, concerning national defense matters."

Handwritten: "66-8603-212"

June 5, 1940

MEMORANDUM

In accord with the Presidential directive of June 26, 1938, we the undersigned affix our signatures hereto in consummation of this agreement of the definition of the jurisdiction to be exercised by the agencies concerned in the investigation of matters of interest to the national defense.

It is the consensus of opinion that the provisions of paragraph III do not establish an adequate coverage of cases in this category in the foreign field and accordingly we are taking appropriate steps to make a further study of this matter.

*Brigadier General Sherman Miles
Assistant Chief of Staff
G-2, War Department*

*Rear Admiral Walter S. Anderson
Director, Naval Intelligence
Navy Department*

*John Edgar Hoover, Director
Federal Bureau of Investigation
U. S. Department of Justice*

Exhibit C.

June 6, 1940

MEMORANDUM

The undersigned having been designated as a sub-committee to prepare a study upon the practicability of establishing a Special Intelligence Service designed to establish channels of information in countries selected by representatives of certain governmental agencies, submit the attached outline as a suggested frame-work upon which such a Service could be built. This Sub-Committee has avoided any reference in its outline to individual governmental departments, submitting this outline with the understanding that those persons charged with the responsibility of passing upon the program as a matter of policy will designate the governmental departments which are to be a party to the undertaking, as well as the department or departments which will operate the suggested service.

The consensus of opinion of the Sub-Committee is that the establishment of such a Service is not only desirable but essential at the present time and accordingly the Sub-Committee recommends that a prompt decision be reached as to whether this program will be placed in operation.

The Sub-Committee fully realizes the proposed organization cannot be expected to function in a finished manner immediately upon the initiation of this program and fully realizes that it will require a considerable amount of time, effort and most careful supervision to establish this Service in such a manner as to enable it to produce affirmative results.

It is essential that such an organization be established in time of peace if it is to function at all adequately in any possible future crisis.

The Sub-Committee has functioned in the belief that the purpose of the suggested Special Intelligence Service is to obtain information concerning movements, organizations, or individuals whose activities are prejudicial to the interests of the United States.

Fletcher Warren,
State Department

Edward A. Tamm,
Federal Bureau of Investigation

Colonel James Lester,
War Department

Captain H. D. Bode,
Navy Department

Selden Chapin, State Department

Exhibit 2



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FOR RELEASE AFTERNOON PAPERS
TUESDAY,
June 11, 1940

DEPARTMENT OF JUSTICE

The Attorney General announced today that he had issued instructions to the United States Attorneys and Marshals in the United States and its Territories and Possessions outlining in detail the respective functions of the citizens, the Federal Bureau of Investigation, the United States Attorneys and the Department of Justice in Washington, D. C., in handling complaints and prosecutions of violations of laws relating to neutrality, espionage, sabotage and kindred offenses.

Noting that in connection with the existing international situation, United States Attorneys and Marshals would doubtless receive considerable information from individuals and groups concerning, espionage, sabotage, subversive and similar activities in the United States, its Territories and Possessions, he pointed out that a definite procedure had been established under which the citizens and the various law enforcement agencies each play an appropriate part. In this respect the instructions stated:

"The duty and function of the citizen is to report to local representatives of the Federal Bureau of Investigation all information relating to violations of this character and not to engage in investigative activity relative thereto. United States Attorneys and Marshals are likewise requested to refer reports, information and any persons having or claiming to have information of violations in this category to the nearest representative or field office of the said Bureau."

The Attorney General requested that this procedure be adhered to strictly so as to avoid confusion and irresponsibility and to bring about an orderly and correlated handling of information received.

While the cooperation of every citizen in turning over useful information to the Federal Bureau of Investigation was welcomed, Federal law enforcement agencies were instructed to discourage as far as possible individuals or groups from engaging in counter-espionage or activities of an investigative nature, as follows:

"Certain of these individuals and groups may offer their active cooperation and propose the formation of volunteer associations and citizen counter-espionage units. Counter-espionage activity by individuals or groups, without official status or responsibility, and the unauthorized assumption of any investigative functions by such groups should be discouraged. The cooperation of your office is requested to see to it that in no instance should any representative of your office directly or indirectly place the Department in the position of approving, encouraging or sponsoring activity of an investigative nature upon the part of any individuals or organizations."

The protection of the civil liberties of loyal and innocent citizens and aliens, as well as the maintenance of a sound public attitude, was emphasized, the instructions stating:

"While it is important that those engaged in illegal acts hostile to the best interests and welfare of the American people be promptly detected and the country protected against their activities, it is equally important that the civil liberties of loyal and innocent individuals be not invaded. Care should be taken to assure aliens of complete and friendly protection under the law. The law enforcement officers of the Federal Government have important responsibilities in helping to maintain a reasonable and healthy attitude on the part of citizens of this country and in the turning of their energies and patriotism into useful and efficient channels."

The procedure contained in the instructions in brief contemplates that the citizen's function is to turn over all information relating to the existence of improper activities in this field to the Federal Bureau of Investigation. The Federal Bureau of Investigation will collect and act as a clearing house of information respecting violations, make the

necessary investigations and whenever it appears that a violation of a Federal law may have been committed, will bring the circumstances to the attention of the United States Attorney in the district for the purpose of taking action. The United States Attorney, while having the primary responsibility in the determination of cases for arrest and prosecution, will, except in cases of emergency, secure the prior approval of the Department of Justice in Washington before taking prosecutive action. Within the Department in Washington, a separate unit, known as the Neutrality Laws Unit, has been established to give prompt action on cases submitted to the Department by the United States Attorneys, to coordinate such matters in relation to the Government's other activities and to establish uniform and effective standards which will not only safeguard the national interests but will also secure the rights and civil liberties of the individual.

June 5, 1940

MEMORANDUM: PROPOSED LISTENING IN STATION

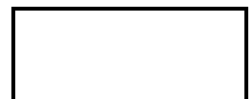
Professor Whitton, of Princeton, has been courteous enough to tell me the methods which they have been using at Princeton.

Their organization consists of two listening in receivers and recorders, the recording being on cylinders. The staff, accordingly, is a director, a radio operator, a stenographer, three translators and transcribers. With these they are able to "sample" broadcasts from London, Berlin, Paris and Rome, and such of Moscow as they can get. It is not necessary to listen to all broadcasts in certain instances, — for instance, the British programs tend to be repetitive and one sampling makes it unnecessary to listen to the rest. They have endeavored to limit their sampling to news-casts and topical talks on the war, thus eliminating the strictly "cultural" broadcasts, presumably musical and entertainment programs. Their budget is \$25,000 per year.

Professor Whitton has been courteous enough to give me a rough idea as to the possibilities. I think

Exhibit 4

[Handwritten signature]
12/10/43



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that to handle the entire situation four listening and recording stations would be adequate. This would mean roughly double the staff which he has; and conceivably, more might be added.

For our purposes, there is a distinct difference. The Princeton project is primarily an analysis of propaganda and public opinion, with only minor emphasis on the statements from which either (a) policy might be derived, or (b) lookout might be kept for instructions, open or secret, to foreign agents or groups. The Princeton station does not now pay especial attention to broadcasts directed at Latin America, though in the early stages it did pay attention to these. We should, therefore, have to count on the added time needed both for analysis and for somewhat greater coverage.

On this basis, and as an experimental matter, I propose:

(1) That a listening in station be organized, preferably by Military Intelligence in liaison with O.N.I., and with the State Department.

(2) That an officer be assigned as director of the station. With him there should be two sub-directors, whose primary business would be to analyze, day by day, the recordings, and to make particular

note of points which should be useful in days to come. In our view, the analytical work would be of first importance.

(3) That liaison should be maintained with a cryptographer, in the event that there is a suggestion of code messages (a method frequently pursued during the World War). In this regard, Professor Whitton has been kind enough to furnish me certain code broadcasts which were sent out on either Monday, May 27th, or Tuesday, May 28th, over the German sending station, DJZ, in connection with regular North American service.

(Note: It strikes me as pure insanity that we have not been following these here before.)

(4) In addition to the director and two sub-directors, and analysts, a staff of not less than six translators and subscribers would be required, plus at least one radio operator to handle the necessary mechanical work.

(5) The director should have responsibility for the types of program actually covered. Some of these types might have to be somewhat expanded over and above the general outline of the Princeton project.

The foregoing is designed to cover foreign

broadcasts entering American air either by intent or accidentally (the Latin American propaganda broadcasts can be picked up here),

This does not include the monitoring of certain American stations which either rebroadcast these broadcasts, accompanying them with announcements of their own, or develop local and internal propaganda.

As to this last, and before undertaking to draft a plan for the internal broadcasts, a study should be made of the foreign language newspapers and the programs of the foreign language broadcasting stations, with a view to discovering how much foreign and how much domestic program they are carrying. I suggest that an officer from Military Intelligence be detailed for this service, with instructions to bring in a plan.

A. A. Berle, Jr.

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62-66727-12

FEDERAL BUREAU OF INVESTIGATION

U.S. DEPARTMENT OF JUSTICE

TOLSON

CLERK

PAID

FILE



Office of the Attorney General
Washington, D.C.

June 22, 1940

MEMORANDUM FOR MR. HOOVER

I see no objection to the Memorandum of
Agreement between you and the War and Navy Depart-
ments. If it is satisfactory to you, it will be
agreeable to me.

[Signature]
Attorney General

Mr. Tolson	✓
Mr. Clegg	✓
Mr. Foxworth	✓
Mr. Ladd	✓
Mr. Nathan	✓
Mr. E. A. Tamm	✓
Mr. Egan	✓
Mr. Glavin	✓
Mr. Nichols	✓
Mr. Hendon	✓
Mr. Rosen	✓
Mr. Tracy	✓
Miss Gandy	✓

66-1-1275-11

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&
INDEXED

66-1-1275-11
FEDERAL BUREAU OF INVESTIGATION
5 JUN 27 1940
U.S. DEPARTMENT OF JUSTICE
TOLSON Clegg Glavin Ladd Nichols Rosen Tracy Egan Gandy

EAT:DS

Personal and

July 1, 1940

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~~Handwritten signature~~
5
Honorable Adolf A. Berle, Jr.
Assistant Secretary of State
Department of State
Washington, D. C.

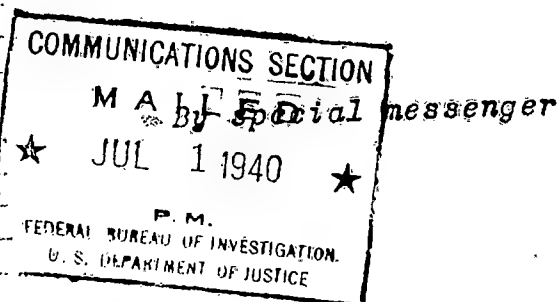
My dear Mr. Berle:

jurisdiction during wartime
I am transmitting herewith an outline
of the matters discussed at the conference held in
my office on June 25, 1940, concerning national de-
fense matters.

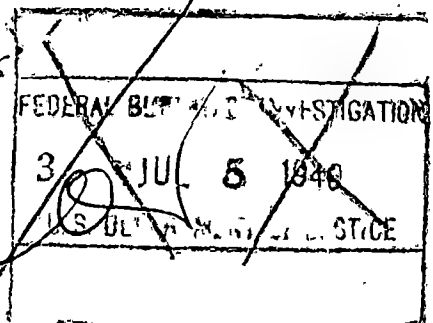
Sincerely yours,

Enclosure

Mr. Tolson _____
Mr. Nathan _____
Mr. E. A. Tamm _____
Mr. Clegg _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____



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62-66727-21

FEDERAL BUREAU OF INVESTIGATION

U. S. DEPT. OF JUSTICE

TOLSON **DELOACH** **WATSON** **MOHR** **BISHOP** **CALLAHAN** **CONRAD** **FELT** **GALE** **Rosen** **Sullivan** **Tavel** **Trotter** **Tele. Room** **Holmes** **Gandy**

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

HHC:geg:wvc

July 19, 1940

MEMORANDUM FOR THE DIRECTOR

I talked today with Captain ~~Nixon~~ and Captain ~~Phillips~~, who, it is understood, will later succeed Captain Nixon when he goes to sea, both of ONI. We discussed the handling of Japanese espionage matters and the counterespionage work which should be undertaken. Both Nixon and Phillips indicated they had for years been focusing their attention on the Japanese problem, since Japan for a number of years appeared the most likely enemy. A war with Japan would be quite largely a Naval problem. Naturally, they were concerned.

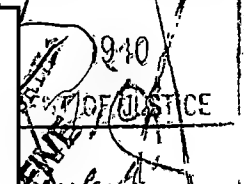
They have developed a number of informants. They have quite a large volume of information. It appears that Anderson has recently told Nixon to send their information to the FBI. At least, he asked if this had been done. Nixon has informed him that it had not. They pointed out the problems involved and the contacts that had already been established. This at least has delayed the information already in the Navy Department's files being sent to the Bureau. Nixon pointed out the difficulties in getting Japanese translators; he pointed out the handicaps under which the Bureau will be working without the vast amount of background knowledge, a great deal of which has not been placed in writing, and the difficulties involved in assimilating the store of information which is a matter of record in the Navy Department. He pointed also to the large increase in work of the Bureau in proportion to the increase in Special Agents.

I pointed out the difficulties involved, since we were contacting transportation companies, including railroads and airplane travel companies, and finding that they had similar contacts which they had not canceled, and that it would obviously be irritating to various contacts to have to report to two or several governmental agencies; that I felt definitely there should be an understanding in the fixing of responsibility instead of leaving it in a nebulous state as at present. Nixon stated that at present, under the agreement, the work belonged to the FBI except where the Naval establishments were directly affected, but it could be told that Nixon personally and, I believe, Phillips, were desirous of retaining a large share of jurisdiction over Japanese espionage.

They stated they would join in a recommendation as follows:



FEDERAL BUREAU OF INVESTIGATION



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jurisdiction during wartime

61-105567-1

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Att. 1000

Memo for the Director

- 3 -

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It is recommended that this matter be discussed at the Intelligence Conference next week.

Respectfully,

CT
C. Tolson

EAT
E. A. Tamm

Pfz
P. E. Foxworth

GJC
E. J. Connelley

H
H. H. Clegg

JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Glavin _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

EAT:DS

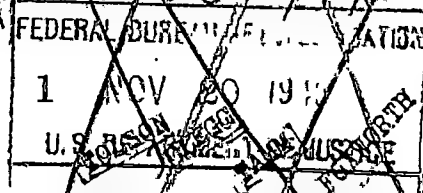
July 25, 1940

MEMORANDUM FOR THE DIRECTOR

There are outlined hereafter suggested items for the agenda of the National Intelligence Conference scheduled to be held in your office Friday morning July 26th at 10 A. M. General Miles, Admiral Anderson and Mr. Gaston have been telephonically contacted and reminded of the time of this meeting. In view of the number of items and the probable length of time necessary for a discussion of each of them, it is suggested that you may desire to restrict for the Friday's conference the agenda to those items which may be disposed of in a two-hour conference and if there still remains a number of items undiscussed from the present agenda, it is suggested that the next conference be held on Tuesday, July 30th. This will enable us to catch up with our docket without having to devote too much time on one day to discussing pending items.

Probably the most important item on the docket at this time is the discussion of the proposal for the monitoring of radio communication facilities. It is suggested that this item be raised for discussion at the beginning of the conference in order that if possible it may be disposed of. You have all of the documents on your desk upon this subject.

On July 23 I addressed to you a memorandum of a telephone conversation which I had with Mr. Hood, which pertained further to the activities of former Agent Merritt, presently Inspector for the U. S. Army Air Corps on the West Coast. I believe that this matter should be again raised and insistence placed upon the fact that the War Department must compel Merritt to confine his activities to those legitimately within his field.



1300 Biscayne Building
Miami, Florida

September 24, 1940

Director
Federal Bureau of Investigation
Washington, D. C.

Dear Sir:

For the Bureau's information, I am transmitting herewith copies of a communication dated July 6, 1940, marked "Confidential" from the Navy Department, Office of the Chief of Naval Operations, Office of Naval Intelligence, Washington, D. C., directed to the Commandants of All Naval Districts, Navy Yard, Washington, D. C., and United States Naval Station, Guantanamo.

This communication was brought to the attention of this office by Mr. J. J. WILKINSON, Jr., Naval Intelligence Officer in Miami, and he stated it was his opinion from this publication that the Bureau and the Office of the Naval Intelligence had over-lapping jurisdiction in cases of espionage, Counter-espionage, and Sabotage investigations. I explained to Mr. WILKINSON the fact that the President had designated the Bureau to conduct the investigations relative to these violations and that it was my understanding that the Office of the Naval Intelligence and G-2 would handle personnel matters upon their respective reservations in connection with these violations and investigations to be conducted of all civilians were to come within the jurisdiction of this Bureau. Further, should a civilian conduct himself as to indicate that he was in the operations of committing espionage or sabotage upon a Naval Base or property of the Navy, that this would immediately be brought to the attention of the Office of the Naval Intelligence.

RECORDED

Mr. WILKINSON thereafter made an appointment for Commander R. M. FORTSON who is a Reserve Officer in charge of the District of Florida, in connection with Naval Intelligence operations and Commander FORTSON stated he was of the opinion that he should receive copies of every espionage, sabotage and

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6/19/98 BY [redacted]

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Director

September 24, 1940

subversive investigation being conducted by this Bureau since the Navy is interested in anyone who is working to the destruction or for the purpose of obtaining information detrimental to the Navy or the United States. He pointed out that the communication, copies of which are being attached hereto, set out authority for the Office of the Naval Intelligence to conduct investigations in all types of espionage, sabotage and subversive activities. At the end of the interview I advised Commander FORTSON that all reports the Office of the Naval Intelligence was interested in would be furnished to them. This of course is meant that only those reports pertaining directly to individuals on Naval Reservations in connection with Naval matters will be brought to the attention of Commander FORTSON.

It is my belief that Commander FORTSON is endeavoring to enhance his position by his knowledge of what is going on in Florida and desires to obtain the information through the work of the Bureau. This matter will be handled as prescribed above unless instructed to the contrary by the Bureau.

Very truly yours,

PERCY WILY, II
Special Agent in Charge

PW:rc

Encls.

JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

RPK:GEG

September 27, 1940

Mr. Tolson	.....
Mr. Clegg	.....
Mr. E. A. Tamm	.....
Mr. Foxworth	.....
Mr. Nathan	.....
Mr. Ladd	.....
Mr. Egan	.....
Mr. Glavin	.....
Mr. Nichols	.....
Mr. Pennington	.....
Mr. Rosen	.....
Mr. Tracy	.....
Miss Gandy	.....

MEMORANDUM FOR THE DIRECTOR

In connection with the data furnished you with regard to the funds available for various embassies in the United States, it will be observed that there is no information included concerning the Japanese funds.

In this regard, you will recall that in July, 1940, an agreement was reached by the Bureau with the Office of Naval Intelligence whereby ONI was to assume full responsibility for all intelligence work relating to Japan and Japanese in the United States and in the Territory of Hawaii. It was intended that there should be a free and full exchange of all information concerning Japanese intelligence matters between FBI and ONI. However, inasmuch as ONI has assumed responsibility for investigating Japanese matters, no direct investigation with regard to Japanese funds has been made by the Bureau, and no information with respect to the availability and disbursement of such funds has been furnished us by ONI.

RECORDED

Respectfully,

N. H. Clegg

H. H. Clegg

FEDERAL BUREAU OF INVESTIGATION

OCT 12 1940

DEPARTMENT OF JUSTICE

cc-Mr. E. A. Tamm

Memorandum for Dir.
9/28/40
H. H.

To: J. Edgar Hoover
Submitted: Oct. 7, 1940
EX-16

I didn't understand it this way. I understood that ONI would continue until we could work into it. This was last July. What have we done since then? Also if my understanding is incorrect why haven't we at least obtained latent information from ONI?

61-10558-76
Recall one reason for enlarging Hawaii Office was because of Japanese situation. We must have intelligence move in on Japanese matters.

TOLSON
CLEGG
TAMM
FOX
FIVE

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

HHC:VCR

September 28, 1940

MEMORANDUM FOR THE DIRECTOR

The following is a resume of action taken by the Bureau with reference to Japanese activities in the United States and its territories to date.

1. Captain Nixon of ONI has been requested to furnish information concerning Japanese activities and he has promised that this information would be prepared in chart form, which he is now working on, and just as soon as it is prepared, the scheme of organization together with names of known espionage and propaganda agents will be furnished.
2. Seventy-two cards have been prepared on individuals who are either Japanese or aiding the Japanese cause in the United States. These cards reflect names of individuals recommended for custodial detention at least temporarily, pending investigation, in the event of war. Some of these have officially represented the Japanese Government in the United States; others are connected with fishing fleets; others are members of the Japanese National Party and are associates of known Japanese propagandists; others have made speeches to high school students of a propaganda character; others operate small stores, tea gardens and similar places which have been proven by investigation to be meeting places of well-known and suspected Japanese agents.
3. Confidential informants and sources of information:
4. Air line contacts: All Special Agents in Charge have been requested by the Bureau to contact the proper officials of major air lines operating in their respective districts and receive names and information concerning the movements of Japanese passengers.

Mr. Tolson
Mr. Clegg
Mr. E. A. Tamm
Mr. Foxworth
Mr. Nathan
Mr. Ladd
Mr. Egan
Mr. Glavin
Mr. Nichols
Mr. Hendon
Mr. Rosen
Mr. Tracy
Miss Gandy

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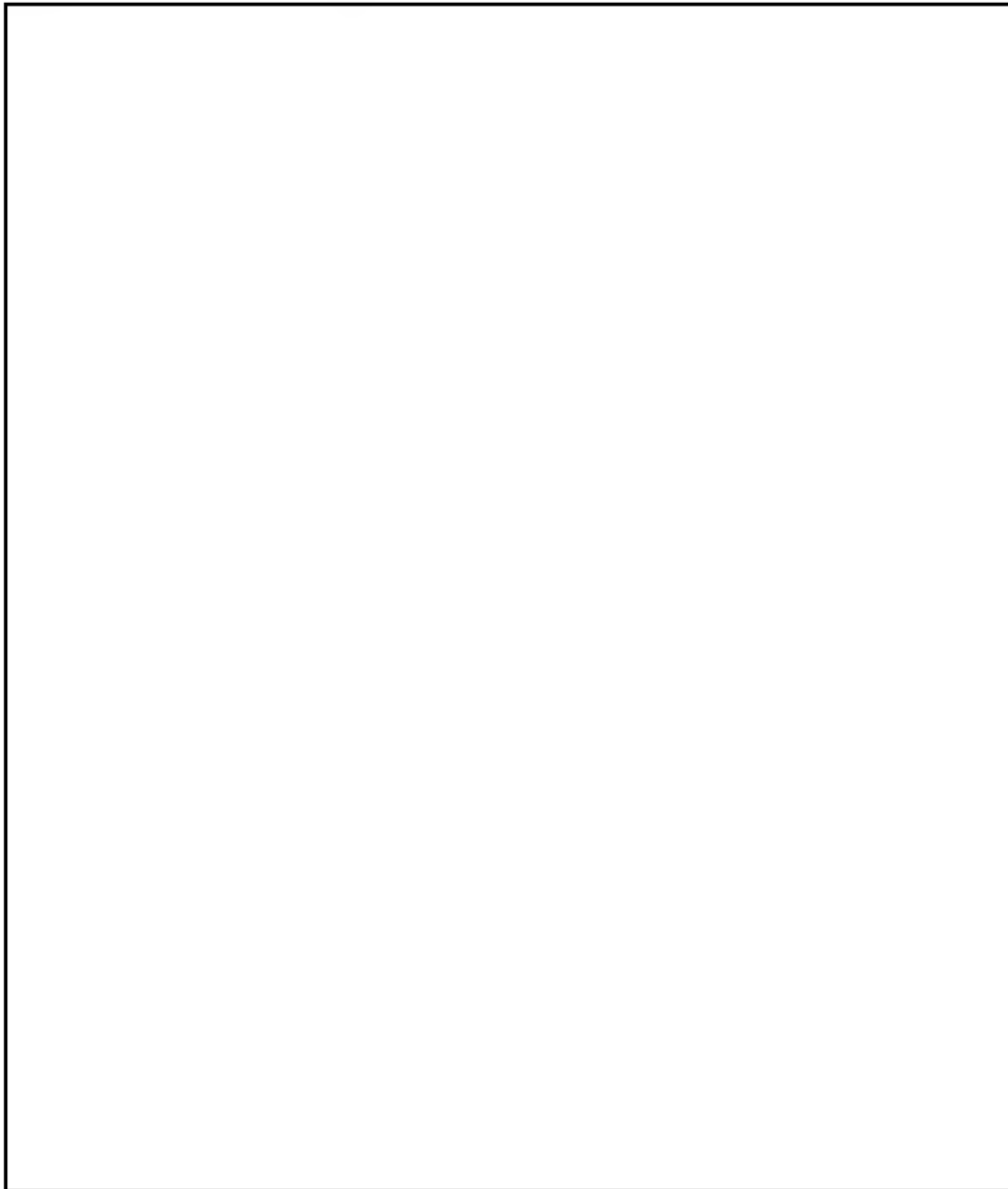
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I don't think we have been as diligent in this phase of work as we should have. It must be given prompt & comprehensive attention.

Memo for Director

- 2 -

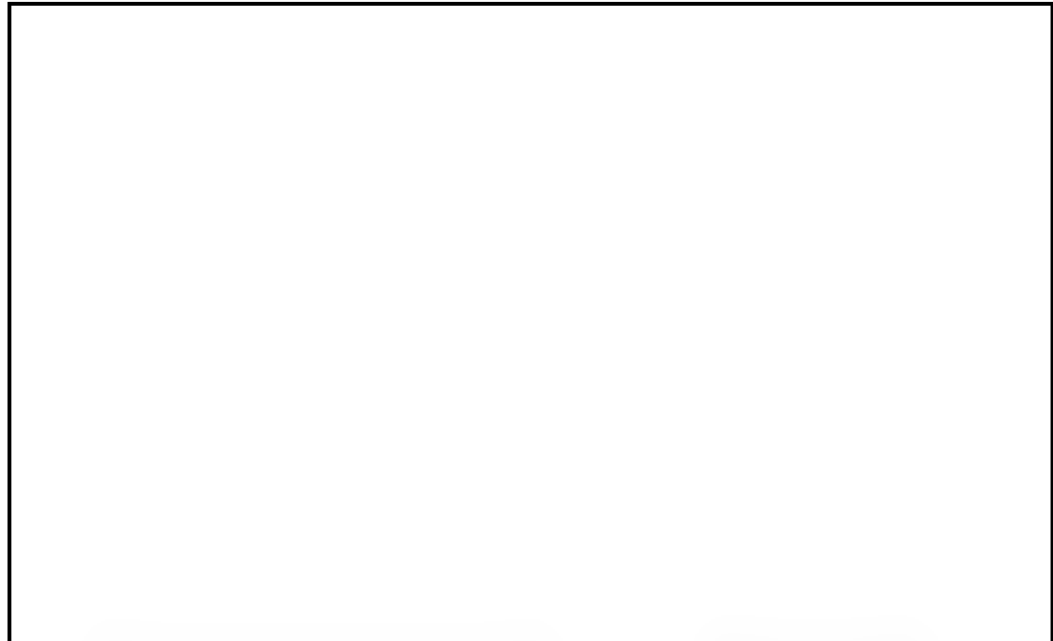
5. Espionage investigations involving Japanese: Some pertinent data concerning pending espionage cases are set forth as follows:



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
Memo for Director

- 3 -

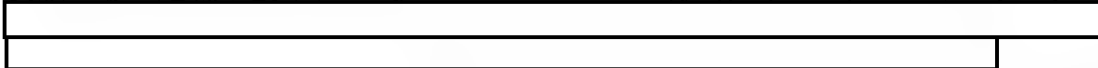


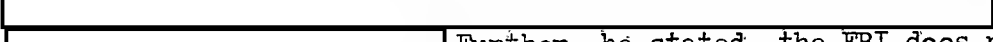

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6. A special surveillance is presently being conducted in Washington in connection with Japanese matters.

7. ONI data on Japanese activities: Captain Phillips of ONI has informed Special Agent A. M. Thurston that recently ONI has been forwarding more reports to the Bureau on Japanese activities than previously. He expressed it as the opinion of ONI officials that the Bureau would not be able to deal effectively with the entire Japanese situation partly because of the geographic problem. 

b7D




 Further, he stated, the FBI does not have the physical equipment and personnel to intercept Japanese radio messages and communications in the Pacific as the Navy is now doing each day. Captain Phillips, in a matter of fact manner, stated that the Navy now has every Japanese translator in the United States

Memo for Director

- 4 -

with the exception of those persons of Japanese descent who are presently employed. He further advised that Naval Officers have in the past years been assigned to study in Japan as language students and the civilian translators supplement the translation work of the Naval Officers. Captain Phillips also advised that



b7E

8. Interpreters of Japanese language: The following offices of the Bureau have reported in response to inquiries that there are available interpreters of the Japanese language:

Buffalo	Springfield
Indianapolis	San Francisco
Newark	Albany
Seattle	Los Angeles
Memphis	Kansas City
Savannah	

It is believed that in many instances the interpreters will be representatives of ONI. This is based on the claims of Captain Phillips and also, in recent conversations with SAC Drayton, he informed me that he had three Japanese interpreters in his district, all three being connected with ONI.

9. Just as soon as Captain Nixon returns to the city, I shall contact him personally, in order to ascertain the status of the summarized information and chart on Japanese activities which he stated he would furnish, and will further have an understanding with him as to what information is available in the files of the Navy Department, and will endeavor to arrange for the FBI to gain access to all information in their records concerning Japanese matters.



b7E

JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

HHC:VCR

November 9, 1940

MEMORANDUM FOR THE DIRECTOR

The attached reply to Colonel Lester's communication concerning jurisdiction over CCC Camps, is prepared on the basis of my understanding of the results of our recent conversation by telephone while you were out of the city.

Respectfully,

H. H. Clegg.

OK
H

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U.S. DE.	13A118N
TOLSON	FINCH

66-2012-462

you were out during war time

11/9
WST

RPK:TD

December 10, 1940

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PERSONAL AND CONFIDENTIAL
SPECIAL MESSENGER

62-66727-25

Rear Admiral Walter S. Anderson
Director
Naval Intelligence
Navy Department
Washington, D. C.

My dear Admiral:

I have been informed that Commander William H. Hartt, District Intelligence Officer for the 14th Naval District in Honolulu, Hawaii, is presently engaged in making a survey of activities of the German American Bund in the Hawaiian Islands.

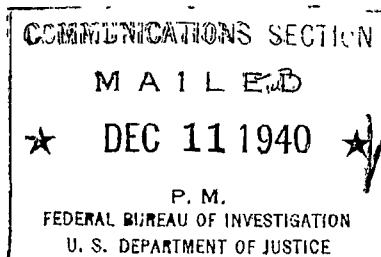
For your information, our office in Honolulu has been engaged for some time in making an identical study and has gathered considerable information which is constantly being supplemented. It would appear that the contemplated activities of Commander Hartt in this field would result in a duplication of effort in securing information with respect to these activities, for which reason I wanted you to know that this Bureau is actively conducting a survey of the German American Bund in Hawaii.

Sincerely yours,

John Edgar Hoover
Director

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

1974



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RPK:TD

December 10, 1940

62-66727-25

~~RECORDED~~
Special Agent in Charge
Honolulu, Hawaii

Dear Sir:

Reference is made to your letter dated November 22, 1940, concerning the activities of Commander William H. Hartt of the Office of Naval Intelligence.

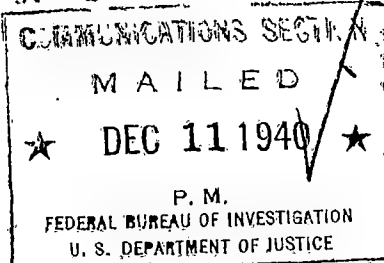
For your information, the headquarters of the Office of Naval Intelligence in Washington, D. C. have been advised that Commander Hartt's contemplated survey of the German American Bund in the Hawaiian Islands would only result in a duplication of a study presently being made by this Bureau.

With respect to the division of jurisdiction between ONI and the Bureau in handling Japanese matters, you are advised that the arrangements between the two services do not preclude ONI from conducting any investigations which it feels are desirable in connection with Japanese espionage and similar matters pertaining to Japanese activities. It has been agreed that both agencies are to work freely in this field and will exchange information from time to time as this may be desirable. There is no agreement that the FBI shall have exclusive jurisdiction of Japanese matters in the Hawaiian Islands, as you stated in your letter.

Very truly yours,

John Edgar Hoover
Director

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____



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for

62-66727-25

FEDERAL BUREAU OF INVESTIGATION

MAR 3 1942

U. S. DEPARTMENT OF JUSTICE

TOLSON

CH
HARRIS

FIVE

November 9, 1940

PERSONAL AND CONFIDENTIAL
BY SPECIAL MESSENGER

62-66727-24

~~RECORDED~~

Brigadier General Sherman Miles
 Assistant Chief of Staff
 G-2, War Department
 Washington, D. C.

Dear General Miles:

Reference is made to the letter dated November 8, 1940, addressed to Mr. Clegg of this Bureau by Colonel Lester of your Division, relative to investigative responsibility in cases involving members of the Civilian Conservation Corps.

Since it is obvious that a considerable part of the administration of the CCC Camps is under the War Department and the personnel associated therewith are employees of the War Department in either a civilian reserve or active capacity, [redacted]

[redacted] I believe that even though some private citizen comes to the CCC Camps and lectures in a subversive manner, this work is so closely associated with the administration of these camps that in these instances, also, [redacted]

[redacted] If civilians from outside sources are communicating with officials or members of the camps, thus indicating an attempt at subversive propaganda, then the matter should properly be referred to the Federal Bureau of Investigation for handling.

Mr. Tolson _____
 Mr. Clegg _____
 Mr. Foxworth _____
 Mr. Ladd _____
 Mr. Nathan _____
 Mr. E. A. Tamm _____
 Mr. Egan _____
 Mr. Glavin _____
 Mr. Nichols _____
 Mr. Hendon _____
 Mr. Rosen _____
 Mr. Tracy _____
 Miss Gandy _____

In order to establish a clear line of jurisdiction, any subversive or intelligence work relating to activities in CCC Camps or affecting the administration or personnel of that organization, I believe, should be under the supervision of your office.

It is in agreement with this definition of responsibility, I have no objection to your taking appropriate action

COMMUNICATIONS SECTION

NOV 11 1940
 FEDERAL BUREAU OF INVESTIGATION
 U. S. DEPARTMENT OF JUSTICE

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- 2 -

accordingly. If there is any further question about it, it may be a matter for discussion at a subsequent meeting of the sub-committee of the Intelligence Conference.

Sincerely yours,

J. Edgar Hoover

John Edgar Hoover
Director

Mr. Tolson _____

Mr. Clegg _____

Mr. Foxworth _____

Mr. Ladd _____

Mr. Nathan _____

Mr. E. A. Tamm _____

Mr. Egan _____

Mr. Glavin _____

Mr. Nichols _____

Mr. Hendon _____

Mr. Rosen _____

Mr. Tracy _____

Miss Gandy _____

December 10, 1940

EAT:HA

MEMORANDUM FOR THE DIRECTOR

Mr. Carson and I attended a conference in the Office of Naval Intelligence this morning which had been set for the purpose of discussing the combination and correlation of the information prepared by the three agencies upon the coverage of the entire intelligence field by representatives of the three agencies. This particular meeting was one primarily for the purpose of discussing the handling of the Japanese situation. The Navy Department has prepared what appears to be a rather comprehensive study of the Japanese organization in the United States. Only the original and one copy have been made but they have agreed to furnish us with copies of all the material.

After considerable general discussion, it was agreed that representatives of the three services would designate members of each organization to meet for the purpose of consolidating the combined information in each field into general charts designed to show the problem with reference to each group and the coverage afforded thereto.

Separate committees will work on Japanese, German, Italian, Communist summaries and a committee will also consider [redacted] The purpose of the committees will be to prepare one summary memorandum in brief general terms outlining the problem existing in each field and the coverage being afforded to the problem. It was suggested that possibly each group could reduce to a single chart an entire picture of the problem and the coverage.

Mr. Carson and I recommend the following Bureau Supervisors be designated to serve on the sub-committees after of course appropriate instructions have been given to them:

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

Japanese
German
Communist
Italian

[redacted]

62-66727-26
MAR 3 1942
U. S. DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION
E. I. Humphrey
J. P. Fryer
K. R. McIntire
E. W. Tinn

R. H. Cunningham

Appropriate instructions will of course be issued to these men, if you approve their selection, in order that the

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DATE 11/19/94 BY [redacted]

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Available.

Memo for Director

- 2 -

will not be in a position where we contribute everything and receive nothing. It will be definitely understood that our purpose is to work on a cooperative basis with everyone putting everything without reservation into the common pool of information and knowledge.

For record purposes, the attendance at the conference this morning included in addition to the FBI representatives, Captain Nison and Captain Phillips and several unidentified officers of Naval Intelligence, Colonel Lester and two junior officers of Military Intelligence.

Respectfully,

E. A. Tamm

Tolson _____
Clegg _____
E. A. Tamm _____
Foxworth _____
Nathan _____
Ladd _____
Egan _____
Glavin _____
Nichols _____
Hendon _____
Rosen _____
Tracy _____
Gandy _____

Federal Bureau of Investigation
United States Department of Justice

Washington, D. C.

HMK:DLS

November 27, 1940

MEMORANDUM FOR THE DIRECTOR

RE: ~~X~~ JAPANESE SITUATION IN
HAWAII

The Honolulu Office has suggested the abrogation of the present agreement existing between the Bureau and

In this connection the Honolulu Office has suggested that the Bureau give consideration to an agreement which would limit the investigative jurisdiction of

In view of the existing relationship between the Office of Naval Intelligence and the Bureau, it is recommended that no change be made with reference to this matter at the present time. If approved, a letter to this effect has been addressed to the Honolulu Office and is attached hereto.

Respectfully,

E. A. Tamm
E. A. Tamm

Attachment
(Outgoing letter)

62-66727-29
FEDERAL BUREAU OF INVESTIGATION
6 DEC 20 1940
U. S. DEPARTMENT OF JUSTICE
TOLSON
FINE

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JOHN EDGAR HOOVER.
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

61-10556
EXH:ECR

November 7, 1940

MEMORANDUM FOR MR. H. H. CLEGG

Relative to the letter from Honolulu dated October 31, 1940, which is attached, concerning a misunderstanding of the division of jurisdiction of Japanese matters between ONI at Honolulu and the Honolulu Office of this Bureau, I desire to call your attention to Serial 1 of Bureau File No. 61-10556, which pertains to an informal discussion between Captain Nixon and Captain Phillips of ONI and Assistant Director H. H. Clegg on July 19, 1940, relative to the question of division of jurisdiction.

Respectfully,

Eugene X. Humphrey
Eugene X. Humphrey

Attachment

ENCL 6

memo Director
Letter SAC Honolulu

11-27-40

H. H. Clegg

61-10556



62-66727-27
FEDERAL BUREAU OF INVESTIGATION
6 DEC 20 1940
U.S. DEPARTMENT OF JUSTICE
CLEGG
FIVE

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JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

HHC:VCR

November 9, 1940

MEMORANDUM FOR THE DIRECTOR

The attached reply to Colonel Lester's communication concerning jurisdiction over CCC Camps, is prepared on the basis of my understanding of the results of our recent conversation by telephone while you were out of the city.

Respectfully,

H. H. Clegg.

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DATE 10/14/88 BY [redacted]

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HMK:DLS

December 14, 1940

62-66727-27
Special Agent in Charge
Honolulu, Hawaii

Dear Sir:

Reference is made to your letter dated October 31, 1940, concerning the division of investigative jurisdiction of Japanese matters in Hawaii between the Office of Naval Intelligence and your Office.

Please be advised that while it was agreed that this Bureau should have primary jurisdiction over such matters, the Office of Naval Intelligence was to continue its investigative activity until your Office becomes thoroughly familiar with the situation. In view of the existing relationship between the Bureau and the Office of Naval Intelligence, it is not deemed advisable to suggest the abrogation of this agreement at the present time.

Further, the Bureau does not consider it advisable or desirable at this particular time for your Office to assume the responsibility for the supervision of all Japanese espionage investigations in the Territory of Hawaii.

Very truly yours,

John Edgar Hoover

John Edgar Hoover
Director

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

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RES:MT

New York, N. Y.
December 17, 1940

Director
Federal Bureau of Investigation
Washington, D. C.

RE: ACTIVITIES OF OFFICE OF NAVAL INTELLIGENCE RE
ACTIVITIES OF U. S. MARITIME COMMISSION.
National Defense Matters.

Dear Sir:

In a conversation with Captain R. C. MacFall, in charge of ONI activities in New York, on December 13, 1940, Captain MacFall showed me a copy of written orders he had received from the ONI at Washington, dated November 1, 1940, which went to all districts of the ONI, instructing that all information developed or received by the ONI regarding suspects who may be engaged in subversive, espionage, or sabotage activities, and who are members of the crews of United States vessels, be immediately referred to the U. S. Maritime Commission, inasmuch as the Maritime Commission was interested in this information since it has jurisdiction over all merchant marine vessels. It was indicated that Mr. Huntington T. Morse of the U. S. Maritime Commission in Washington was the individual who was in direct charge of the Commission's efforts to obtain information along these lines.

Captain MacFall also advised me that the Maritime Commission indicated that it was going to put on a number of additional investigators or inspectors, and that the information received from the ONI regarding members of crews of vessels probably would be investigated to disclose any activities inimical to the welfare of the United States.

On November 15th Captain MacFall wrote to Captain Nixon of the ONI at Washington, protesting against giving information to the U. S. Maritime Commission about crew members of United States vessels as developed by the ONI in New York in its contact of its Naval reserve officers and from other sources. Captain MacFall expressed the belief that the Maritime Commission was not staffed with experienced investigators, and furthermore he was not inclined to place reliance and trust upon the people in the U. S. Maritime Commission, as many of them are union members and persons who have not been fully investigated prior to being appointed to the Commission.

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DATE 6/15/98 BY [redacted]

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Director.

On November 19th Captain Phillips of the ONI at Washington replied to Captain MacFall's letter, stating that the ONI at Washington wanted this information definitely sent to the Maritime Commission and felt that it was within the province of the Maritime Commission to receive this information.

This situation presents a serious problem, which in my opinion the Bureau should, if it has not already done so, definitely straighten out. The Bureau of course has under its jurisdiction the investigation generally of espionage, sabotage, and subversive activities on the waterfront, and on ships as well as throughout the country generally. As you know, the ONI has in the past encroached upon our jurisdiction in this regard by getting information on waterfront activities, although the ONI has claimed that it has turned over all this information to us. Now, if the U. S. Maritime Commission starts investigating these activities, and claims that they are under its jurisdiction, we have a three-way situation which will not only result in a duplication of effort, but which will conflict with our waterfront investigation activities materially,

[redacted] Experience in this division has developed that the U. S. Maritime Commission cannot be relied upon here inasmuch as a copy of one of this division's reports, submitted confidentially to the Maritime Commission, representing joint investigative effort by our Agents and a representative of the Maritime Commission, was permitted to leave the custody of the Commission and later became public knowledge.

Will the Bureau kindly examine this situation and advise me just what the agreed scope of the U. S. Maritime Commission is, and will be, in the investigation of waterfront activities generally since undoubtedly this must have been the subject of a conference in Washington recently in view of the orders issued to the ONI districts by their headquarters.

Very truly yours,

B. E. SACKETT
Special Agent in Charge.

EAT:DS

Personal and
Confidential

January 16, 1941

RECORDED 62-66727-27X3

Brigadier General Sherman Miles
Assistant Chief of Staff
G-2, War Department
Washington, D. C.

My dear General:

With reference to your letter of December 20, 1940, pertaining further to my letter of November 9, 1940, concerning the investigative responsibility in cases involving members of the Civilian Conservation Corps, I will be pleased to confer with you and Mr. McEntee at such time as may be conveniently arranged by you.

Sincerely yours,

J. Edgar Hoover

John Edgar Hoover
Director

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

✓

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ON 6/10/98

COMMUNICATIONS SECTION
By special messenger
MAILED
★ JAN 16 1941 ★
P M 428
FEDERAL BUREAU OF INVESTIGATION
U. S. DEPARTMENT OF JUSTICE

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Mr. Drussel ✓

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[Handwritten signature]

EAT:DS

January 18, 1941

RECORDED 62-66727-2782
62-58218

Special Agent in Charge
New York, New York

Dear Sir:

With reference to your letter of December 17, 1940, concerning the instructions issued by the Office of Naval Intelligence requiring Naval District Intelligence Officers to furnish to the U. S. Maritime Commission information concerning persons engaged in subversive espionage or sabotage activities who are members of crews of U. S. Vessels, you are advised that this matter has been the subject of discussion between the Bureau and the Office of Naval Intelligence.

The Bureau is advised that the Office of Naval Intelligence is going into this situation thoroughly in an effort to handle this material in an entirely satisfactory manner. You will be advised in due course of the Navy Department's action in this situation.

Very truly yours,

John Edgar Hoover
Director

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DATE 10/10/98 BY [redacted]

ORIGINAL FILED IN 62-58218-10

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CT:DSS

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

Mr. Tolson ✓
Mr. Clegg ✓
Mr. E. A. Tamm ✓
Mr. Foxworth ✓
Mr. Nathan ✓
Mr. Ladd ✓
Mr. Egan ✓
Mr. Glavin ✓
Mr. Nichols ✓
Mr. Hendon ✓
Mr. Rosen ✓
Mr. Harbo ✓
Mr. Quinn Tamm ✓
Pers. Files ✓
Adm. Files ✓
Tour Room ✓
Mr. Tracy ✓
Miss Gandy ✓

Date January 8, 1941

MEMORANDUM FOR THE DIRECTOR

Special Agent in Charge Shivers advised me when he was in Washington that Mr. Joseph McCarthy, a former Special Agent, is now working for the office of the Naval Intelligence in Honolulu as a civilian. He stated that McCarthy has been discussing the possible initiation of an ONI investigative unit in Honolulu. He hopes to get a commission and to take charge of the unit when it is established.

Mr. Shivers referred to the fact that he had recently written to the Bureau recommending that we take over full jurisdiction with respect to Japanese matters in Honolulu. He stated that if we did take over this work it would have a tendency to spike McCarthy's plans. Mr. Shivers is firmly of the view that we are fully competent to assume complete jurisdiction of Japanese matters there.

I told him this matter would receive further consideration. A copy of this memorandum is being indicated for Mr. Tamm so that it may be discussed at a national defense conference.

Clyde Tolson

cc Mr. E. A. Tamm

62-33413-613

FEDERAL BUREAU OF INVESTIGATION	
6 JAN 13 1941	
U. S. DEPARTMENT OF JUSTICE	
TOLSON	TAMM

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January 17, 1941

SAC ALBANY	DES MOINES	LOUISVILLE	PORTLAND
ATLANTA	DETROIT	MEMPHIS	RICHMOND
BALTIMORE	EL PASO	MIAMI	ST. LOUIS
BIRMINGHAM	GRAND RAPIDS	MILWAUKEE	ST. PAUL
BOSTON	HONOLULU	NEWARK	SALT LAKE CITY
BUFFALO	HOUSTON	NEW HAVEN	SAN ANTONIO
BUTTE	HUNTINGTON	NEW ORLEANS	SAN DIEGO
CHARLOTTE	INDIANAPOLIS	NEW YORK	SAN FRANCISCO
CHICAGO	JUNEAU	OKLAHOMA CITY	SAN JUAN
CINCINNATI	KANSAS CITY	OMAHA	SAVANNAH
CLEVELAND	KNOXVILLE	PHILADELPHIA	SEATTLE
DALLAS	LITTLE ROCK	PHOENIX	SIOUX FALLS
DENVER	LOS ANGELES	PITTSBURGH	SPRINGFIELD
			WASHINGTON, D. C.

Dear Sir:

Reference is made to Bureau letter to all Special Agents in Charge dated October 15, 1940, with which was forwarded a proposed draft of instructions to be issued by the headquarters office of Military Intelligence in Washington to the various Corps Area Commanders in the field having to do with the delineation of investigative duties of the Bureau, the Office of Naval Intelligence and the Military Intelligence Division of the War Department. There is quoted below a supplemental agreement between the Directors of the three agencies for the guidance of their respective field divisions in maintaining close cooperation in matters of mutual interest:

"COOPERATION AND COORDINATION BETWEEN
FEDERAL BUREAU OF INVESTIGATION
THE MILITARY INTELLIGENCE DIVISION OF THE ARMY
AND THE OFFICE OF NAVAL INTELLIGENCE OF THE NAVY

1. The Assistant Chief of Staff in charge of the Military Intelligence Division of the Army, the Director of the Federal Bureau of Investigation, and the Director of Naval Intelligence, with a view to promoting the closest possible cooperation and coordination between the field services of these agencies, recommend as follows:

(a) Special Agents in Charge of the Federal Bureau of Investigation Divisional Offices, Corps Area Military Intelligence Officers, and Naval District Intelligence Officers will maintain close personal liaison between those offices and their representatives, including a meeting of representatives of the three agencies, preferably the officers in charge, at least once a month for the purpose of discussing pending and contemplated investigative activities, and any other subjects necessary to insure

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DATE 6/10/98 BY

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"that there is proper coordination of their investigative work.

(b) The close personal liaison to be maintained between representatives of the three agencies at all times should insure that there is no duplication of effort in any field, and that a proper coverage of the whole investigative field is maintained. Particular attention should be paid to avoiding any duplication in connection with the use of informers.

(c) A distinction should be recognized between the investigative interest of all individual agencies and the coverage interest. It is believed that all three agencies should study, from time to time, the coverage of the investigative field in order to insure that all channels of interest and avenues of information are adequately covered by at least one of the participating agencies.

(d) Where there is doubt as to whether or not one of the other agencies is interested in information collected, it should be transmitted to the other agency.

(e) Consideration should be given to the fact that certain classes of information are of general interest to the Military and Naval Intelligence Services in connection with background and a knowledge of espionage and sabotage organizations, even though the Military and Naval Intelligence Services may have no apparent direct investigative interest.

(f) Should differences of opinion of a minor nature occur, the Directors of the three intelligence agencies feel that with proper personal liaison, such differences can be satisfactorily adjusted locally by the officials in charge of the various divisional organizations.

2. The above instructions should not in any way be construed as abrogating the delimitation agreement previously promulgated, but as amplifying and clarifying this agreement.

Very truly yours,

S/J. E. Hoover

John Edgar Hoover
Director

delimitation agreement

**Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.**

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth /
Mr. Nathan _____
Mr. Ladd _____
Mr. Coffey _____
Mr. Egan _____
Mr. Glavin _____
Mr. Harbo _____
Mr. McIntire _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Quinn Tamm _____
Tele. Room _____
Tour Room _____
Mr. Kleinlauf _____
Mr. Tracy _____
Miss Beahn _____
Miss Gandy _____

PEF:LH

Date February 3, 1941

MEMORANDUM FOR THE DIRECTOR

There is attached a copy of a memorandum on plain paper which I furnished to Vincent Astor while in New York City to serve as a basis of a proposed directive to be delivered to the President, outlining jurisdiction of the different agencies in intelligence work.

This was telephonically approved by you before being delivered to Mr. Astor.

Respectfully,

P. E. Foxworth

P. E. Foxworth

RECORDED & INDEXED

62-66727-28X1
FEDERAL BUREAU OF INVESTIGATION
FEB 7 1941
U. S. DEPARTMENT OF JUSTICE

ALL INFORMATION CONTAINED
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DATE 6/10/98 BY [redacted]

Signature

54 AUG 14 1944

JOHN EDGAR HOOVER
DIRECTOR

CC-160

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Glavin _____
Mr. Ladd _____
Mr. Coffey _____
Mr. Egan _____
Mr. Harbo _____
Mr. McIntire _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Quinn Tamm _____
Tele. Room _____
Tour Room _____
Mr. Kleinlauf _____
Mr. Tracy _____
Miss Beahm _____
Miss Gandy _____

PEF:LH

Date February 3, 1941

MEMORANDUM FOR THE DIRECTOR

I delivered to Mr. Percy L. ~~X~~Douglas a copy of the attached proposed ~~X~~directive which he in turn is going to relay to Nelson ~~X~~Rockefeller.

At the same time I gave him a suggested draft of a letter to the Attorney General concerning the matter which you discussed with Mr. Rockefeller at lunch.

Respectfully,

P. E. Foxworth
P. E. Foxworth

Presidential Directive

RECORDED & INDEXED

ALL INFORMATION CONTAINED
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DATE 6/10/98 BY [redacted]

62-66727-2862
FEDERAL BUREAU OF INVESTIGATION
FEB 7 1941
U. S. DEPARTMENT OF JUSTICE

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Signature

54 AUG 14 1944

FGMcG:BK
66-3012

January 17, 1941

MEMORANDUM FOR THE DIRECTOR

Re: Investigative Jurisdiction in Connection with
Subversive Activities in Civilian Conservation
Corps Camps

There is attached hereto a memorandum reflecting the procedure which is presently being followed regarding investigative responsibility by this Bureau and G-2 concerning alleged subversive activities in the Civilian Conservation Corps.

Respectfully,

E. A. Tamm

Enclosure

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 11/19/98 BY [redacted]

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Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

Original cannot be located and is not on record. When original is received in Files Division it will be filed either in two copy or may be given a new serial.
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62-66427-28X3
FEDERAL BUREAU OF INVESTIGATION
3 FEB 3 1941
J.S. WILSON
TOLSON

189

January 17, 1941

MEMORANDUM

Re: Investigative Jurisdiction in Connection with
Subversive Activities in Civilian Conservation
Corps Camps

With respect to investigative jurisdiction in the above-entitled matter, a review of the files of the Federal Bureau of Investigation reflects that Lieutenant Colonel J. A. Lester of the Military Intelligence Division, G-2, War Department, Washington, D. C., transmitted a letter under date of November 8, 1940, to Assistant Director Hugh H. Clegg of this Bureau with which was enclosed a memorandum to be transmitted to Assistant Chiefs of Staff of G-2, which outlined proposed investigative responsibility in cases involving members of the Civilian Conservation Corps and the personnel associated therewith, such as Educational Advisors, Reserve Officers on a civilian status and others. It was requested by Lieutenant Colonel Lester that in the event the Bureau desired to make any suggested changes in this memorandum that the pertinent parts be rewritten.

This memorandum, which was not to be submitted to the Assistant Chiefs of Staff until after it was discussed with representatives of this Bureau, proposed to restrict such investigations by G-2 to Educational Advisors who are civilian employees of the War Department and Reserve Officers who are with the Civilian Conservation Corps on a civilian status and who are, likewise, employees of the War Department.

The investigations of Camp superintendents, Foremen, etc., as well as Civilian Conservation Corps trainees who are paid by Federal Agencies other than the War Department, were to be investigated by the Federal Bureau of Investigation in connection with alleged subversive acts. The memorandum pointed out that there would be an overlapping of investigative responsibility and it would necessitate consultations with the local Offices of the Federal Bureau of Investigation to determine which Agency would

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Hendon _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

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ALL INFORMATION CONTAINED
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DATE 6/10/98 BY [redacted]

62-66727-28X3

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handle the respective investigations. (66-3012-462)

Under date of November 9, 1940, the Bureau advised Brigadier General Sherman Miles, Assistant Chief of Staff, G-2, War Department, Washington, D. C., by letter as follows:

"Since it is obvious that a considerable part of the administration of the CCC Camps is under the War Department and the personnel associated therewith are employees of the War Department in either a civilian reserve or active capacity, [REDACTED]

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[REDACTED]

I believe that even though some private citizen comes to the CCC Camps and lectures in a subversive manner, this work is so closely associated with the administration of these camps that in these instances, also, the intelligence work relating to what the visitor did or said at the camps should fall within the jurisdiction of the Military Intelligence Division. If civilians from outside sources are communicating with officials or members of the camps, thus indicating an attempt at subversive propaganda, then the matter should properly be referred to the Federal Bureau of Investigation for handling.

In order to establish a clear line of jurisdiction, any subversive or intelligence work relating to activities in CCC Camps or affecting the administration or personnel of that organization, I believe, should be under the supervision of your office. "

If you are in agreement with this definition of responsibility, I know of no objection to your taking appropriate action accordingly. If there is any further question about it, it may be a matter for discussion at a subsequent meeting of the sub-committee of the Intelligence Conference." (66-3012-462)

Subsequent to the receipt of the Bureau letter by Brigadier General Sherman Miles, Lieutenant Colonel Lester telephonically advised Mr. Tamm that the contents of this letter were entirely satisfactory and agreeable to the War Department. (66-3012-465)

JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

FGMcG:BK
66-3012

January 17, 1941

Mr. Tolson	✓
Mr. Clegg	✓
Mr. E. A. Tamm	✓
Mr. Glavin	✓
Mr. Ladd	✓
Mr. Nichols	✓
Mr. Rosen	✓
Mr. Tracy	✓
Miss Gandy	✓

MEMORANDUM FOR THE DIRECTOR

Re: Investigative Jurisdiction in Connection with
Subversive Activities in Civilian Conservation
Corps Camps

There is attached hereto a memorandum reflecting the procedure which is presently being followed regarding investigative responsibility by this Bureau and G-2 concerning alleged subversive activities in the Civilian Conservation Corps.

Respectfully,

E. A. Tamm

Enclosure

1 ENCL. FM

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DATE 6/10/98 BY [redacted]

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62-66727-2884

FEDERAL BUREAU OF INVESTIGATION
U. S. DEPARTMENT OF JUSTICE

4 APR 8 1941

TOLSON
CLEGG
TAMM
FOXWORTH
NICHOLS
ROSEN

EAT:DS

3910

February 10, 1941

62-66727-28X7

Honorable Adolf A. Berle, Jr.
Assistant Secretary of State
Department of State
Washington, D. C.

Personal and confidential

My dear Mr. Berle:

Because of your interest in the matter of duplication of investigative coverage by the Military Intelligence Division of the War Department and the Federal Bureau of Investigation, I thought you would be interested in having a copy of the enclosed letter which I have today addressed to General Miles.

I am also enclosing, for your personal information, copy of the letter which General Miles addressed to me under of February 4, 1941, upon which my letter is predicated.

Sincerely,

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4 FEB 14 1941
U.S. DEPT. OF STATE

attachments

special messenger

COMMUNICATIONS SECTION
MAR 30 1941
FEB 10 1941
F. M.
HEAD OF INVESTIGATION

DECLASSIFIED BY
ON 6/10/98

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EATID

February 10, 1941

RECORDED

62-66727-28X7

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MEMORANDUM FOR THE ATTORNEY GENERAL

I am attaching hereto copy of a letter addressed to me under date of February 4, 1941, by Brigadier General Sherman Miles, Acting Assistant Chief of Staff, G-2, War Department and a copy of my answer to General Miles' letter.

You will note from my letter to General Miles that I have pointed out several situations in which there has been an obvious duplication of investigative operations on the part of representatives of the Federal Bureau of Investigation and the Military Intelligence Division. The matters discussed are all within the jurisdiction of the Federal Bureau of Investigation under the terms of the Presidential directives and delineation agreements which I have previously cited to you.

I am of the firm opinion that the constant friction and resultant lack of efficiency, coordination and cooperation in these matters necessitate an early clarification of the question of Intelligence jurisdiction on the part of the agencies concerned.

Respectfully,

John Edgar Hoover
Director

Mr. Tolson _____
Mr. Clegg _____
Mr. E. A. Tamm _____
Mr. Foxworth _____
Mr. Nathan _____
Mr. Ladd _____
Mr. Egan _____
Mr. Glavin _____
Mr. Nichols _____
Mr. Rosen _____
Mr. Tracy _____
Miss Gandy _____

Attachments

By Special Agent
2/10/41 5:10 PM
JEB

✓

EJH

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 6/10/93 BY [redacted]

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b7c

JOHN EDGAR HOOVER
DIRECTOR

Federal Bureau of Investigation
United States Department of Justice
Washington, D. C.

March 19, 1942

~~STRICTLY CONFIDENTIAL~~ (U)

BUREAU BULLETIN NO. 23
First Series 1942

TO ALL SPECIAL AGENTS IN CHARGE:

Under date of January 22, 1942, the [redacted]

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[redacted] This memorandum has but recently been brought to the attention of the Bureau. According to the War and Navy Departments this plan was subscribed to by national leaders of labor unions.

The [redacted]

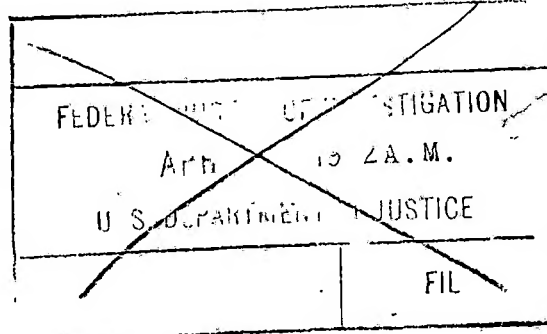
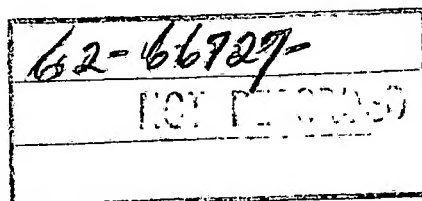
b7E

[redacted] The memorandum provides, however, that an opportunity will first be afforded to the labor union to which the employee belongs to take appropriate action if it so desires. The joint memorandum

You are instructed that the Bureau does not desire that any Bureau representative [redacted]

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[redacted] You are, however, authorized and instructed to furnish to representatives of the War and Navy Departments upon request all information



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contained in your files with reference to individuals under consideration by the War and Navy Departments in these cases. In addition, you are instructed to participate in any consultation or discussion on the part of the War and Navy Department representatives called for the purpose of obtaining information about individual employees. In other words, Special Agents of the Bureau are to be available to offer and to explain any information contained in the Bureau's files upon individuals receiving the attention of the War and Navy Departments. Extreme care should be exercised by all Bureau representatives not to express any opinion whatsoever as to whether an individual should or should not be discharged. The function of Bureau Agents in such cases is to furnish pertinent information contained in the Bureau files and any factual background which may be necessary incidental to that information.

Bureau Agents are not to participate in any conference at which representatives of employers or labor unions are present. Bureau Agents are not to participate in any consultation or discussion intended to reach a decision upon the action which will be taken by the War and Navy Departments with reference to individual employees. In brief, the function of Bureau Agents will be, as outlined above, to make the information contained in the Bureau files available to the representatives of the War and Navy Departments and to be available for discussion of this information. No opinion as to whether a person should be discharged or retained should be offered and no participation should be had in any conferences or consultations called for the purpose of determining the action to be taken upon individuals concerned in these cases.

You are instructed to render every possible cooperation to the War and Navy Department representatives in line with the procedure and policies outlined above.

Very truly yours,

John Edgar Hoover

Director